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ORIGIN PRM-10

INFO	LOG-00	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00	DODE-00
	DOEE-00	EAP-01	EB-01	EUR-01	OIGO-01	FDRE-01	H-01
	INM-02	TEDE-00	INR-00	IO-16	L-01	ADS-00	NEA-01
	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-02	PM-00	PRS-01
	P-01	SB-00	SNP-00	SP-00	SR-00	SSO-00	SS-00
	STR-01	TRSE-00	T-00	USIE-00	SNIS-00	NISC-02	PMB-00
	PRME-01	DRL-09	G-00		/058R		

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FM SECSTATE WASHDC
TO AMEMBASSY BERN PRIORITY
AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY CANBERRA PRIORITY
AMEMBASSY COPENHAGEN PRIORITY
USMISSION GENEVA PRIORITY
AMEMBASSY OSLO PRIORITY
AMEMBASSY ROME PRIORITY
AMEMBASSY THE HAGUE PRIORITY
AMEMBASSY VIENNA PRIORITY
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AMEMBASSY BONN PRIORITY
AMEMBASSY BRAZZAVILLE PRIORITY
AMEMBASSY BUJUMBURA PRIORITY
AMEMBASSY DAKAR PRIORITY
AMEMBASSY HARARE PRIORITY
AMEMBASSY KAMPALA PRIORITY
AMEMBASSY KINSHASA PRIORITY
AMEMBASSY LAGOS PRIORITY
AMEMBASSY LILONGWE PRIORITY
AMEMBASSY LONDON PRIORITY
AMEMBASSY LUSAKA PRIORITY

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UNITED STATES DEPARTMENT OF STATE

REVIEW AUTHORITY:
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AMEMBASSY NAIROBI PRIORITY
AMEMBASSY OTTAWA PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY PRETORIA PRIORITY
AMEMBASSY RABAT PRIORITY
AMEMBASSY TUNIS PRIORITY
USMISSION USUN NEW YORK PRIORITY
AMEMBASSY YAOUNDE PRIORITY

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GENEVA FOR RMA NAIROBI FOR DART/REFCOOR

E.O. 12356: N/A

TAGS: PREF PREL PHUM EAID MOPS RW

SUBJECT: RWANDA DONORS

REF: (A) 94 STATE 197418, (B) 94 VIENNA 6421, (C) 94 THE HAGUE 4560,
(D) 94 ROME 11916, (E) 94 CANBERRA 4151, (F) 94 BRUSSLES 8216,
(G) 94 COPENHAGEN 4013, (H) 94 OSLO 4207

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1. THIS IS AN ACTION CABLE. SEE PARAGRAPHS 7 - 15.

2. SUMMARY: AS THE CRISIS SITUATION IN RWANDA AND THE SURROUNDING REGION CONTINUES, IT IS IMPERATIVE THAT DONORS CONTINUE TO RESPOND TO THE OVERWHELMING NEEDS OF REFUGEES AND INTERNALLY DISPLACED. THE SITUATION IS AT A CRITICAL STAGE, WITH HEALTH AND SECURITY ISSUES PUTTING ADDITIONAL LIVES AT RISK EVERY DAY. ADDRESSEES ARE REQUESTED TO APPROACH HOST GOVERNMENTS WITH REQUESTS TO PROVIDE ADDITIONAL SUPPORT OF THE RELIEF EFFORTS IN THE REGION. END SUMMARY.

3. AS EMBASSIES ARE AWARE, THE RWANDAN EMERGENCY HAS REACHED UNPRECEDENTED PROPORTIONS. NEARLY TWO MILLION RWANDAN REFUGEES ARE IN DIRE NEED OF WATER, SANITATION, FOOD, HEALTH CARE, AND SHELTER. AN ESTIMATED 1.5 MILLION INTERNALLY DISPLACED PERSONS INSIDE RWANDA ARE ALSO IN NEED OF IMMEDIATE ASSISTANCE. THE RAPIDLY-SPREADING CHOLERA EPIDEMIC IN GOMA HAS TAKEN A TERRIBLE TOLL WITH NEARLY A THOUSAND REFUGEES DYING OF CHOLERA AND OTHER SANITATION-RELATED DISEASES EACH DAY IN THE GOMA REGION. DYSENTERY THREATENS TO BECOME A MAJOR PROBLEM AS WELL. THE REPATRIATION OF SOME REFUGEES WILL REQUIRE ASSISTANCE

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WITHIN RWANDA AS WELL.

4. THE UN CONSOLIDATED APPEAL ISSUED JULY 22 OUTLINED SEVERAL AREAS WHICH IT DEEMED CRITICAL. SUCH AREAS INCLUDE EMERGENCY FOOD ASSISTANCE (WFP) ; ASSISTANCE TO REFUGEES AND RETURNEES (UNHCR) ; HEALTH CARE AND DISEASE CONTROL (UNICEF AND UNHCR) ; WATER SUPPLY/SANITATION (UNICEF) ; AND TRANSPORTATION ASSISTANCE FOR INTERNALLY
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DISPLACED PERSONS INSIDE RWANDA (INTERNATIONAL ORGANIZATION FOR MIGRATION).

5. AT THE UN PLEDGING CONFERENCE FOR RWANDA HELD IN GENEVA ON AUGUST 2, UNDER-SECRETARY GENERAL FOR DHA PETER HANSEN OUTLINED THREE AREAS OF ASSISTANCE THAT SHOULD BE FOCUSED UPON. THEY ARE MEETING IMMEDIATE LIFE SAVING NEEDS IN THE HARDEST HIT AREAS, FACILITATING SUSTAINABLE CONDITIONS FOR RETURN, AND ENSURING A SMOOTH TRANSITION IN THE HUMANITARIAN ZONE. AS AT ANY PLEDGING CONFERENCE, IT IS VERY DIFFICULT TO ASCERTAIN IMMEDIATELY THE EXACT AMOUNT OF NEW MONEY PLEDGED VS. OLD MONEY ALREADY COMMITTED. EARLY REPORTS INDICATE THAT APPROXIMATELY USD 137 MILLION WAS PLEDGED. IN-KIND CONTRIBUTIONS, SERVICES, AND BILATERAL FUNDING PLEDGED TOTAL USD 437 MILLION. A COUNTRY-BY-COUNTRY BREAKDOWN IS NOT YET AVAILABLE.

6. WE REALIZE EMBASSIES HAVE BEEN REQUESTED TO MEET WITH HOST GOVERNMENT OFFICIALS ON THIS MATTER PREVIOUSLY. THIS LATEST DEMARCHE IS A MORE TARGETED APPEAL. WE HAVE RECEIVED INFORMATION FROM UNHCR (PLEASE PROTECT) REGARDING SPECIFIC DONATIONS OTHER GOVERNMENTS ARE BELIEVED TO BE CAPABLE OF MAKING BASED UPON PAST DONATION EXPERIENCES. ADDRESSEES ARE REQUESTED TO URGE HOST GOVERNMENT OFFICIALS TO CONTRIBUTE AS QUICKLY AND COMPREHENSIVELY AS POSSIBLE TO THE RWANDA HUMANITARIAN RELIEF EFFORT. A SPECIFIC PUSH FOR GOVERNMENTS TO TAKE THE LEAD ON THE REMAINING FOUR "SERVICE PACKAGES" REQUESTED BY UNHCR SHOULD BE MADE. THE DEPARTMENT REQUESTS ADDRESSEES KEEP THE FOLLOWING POINTS IN MIND
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WHEN TALKING WITH HOST GOVERNMENTS:

-- FOUR OF THE EIGHT "SERVICE PACKAGES" OUTLINED BY UNHCR HAVE YET TO BE PICKED UP BY OTHER GOVERNMENTS. THOSE FOUR ARE (1) ROAD SERVICING AND ROAD SECURITY; (2) SITE PREPARATION; (3) PROVISION OF DOMESTIC FUEL; AND (4) SANITATION FACILITIES.

-- USG CONTRIBUTIONS TO DATE TOTAL USD 150 MILLION. THE VALUE OF DOD IN-KIND CONTRIBUTIONS HAS BEEN ESTIMATED AT 100 MILLION. OPERATIONS ARE ALREADY UNDERWAY IN GOMA, KIGALI, AND ENTEBBE. SEE REFTEL A FOR SPECIFIC USG CONTRIBUTIONS.

-- SOME WESTERN DONORS HAVE GIVEN VERY LITTLE, ESPECIALLY IN COMPARISON WITH WHAT THEIR CAPACITY FOR GIVING IS.

7. FOR THE HAGUE: EXPRESSING APPRECIATION FOR THE NETHERLANDS' EXTENSIVE CONTRIBUTIONS TO DATE, EMBASSY SHOULD PRESS FOR CONTINUED GIVING, EITHER CASH OR IN-KIND.

8. FOR ROME: ALTHOUGH ITALY REJECTED OUR EARLIER SUGGESTION ON ROADS (REFTEL D), WE CONTINUE TO BELIEVE THAT ITALY HAS THE CAPACITY TO ASSUME A PACKAGE.

9. FOR BERN: THE SWISS CONTRIBUTIONS HAVE BEEN AND ARE MUCH APPRECIATED. DUE TO THE HIGHLY-DEVELOPED NATURE OF THE SWISS DISASTER MACHINERY, SWITZERLAND SHOULD BE STRONGLY URGED TO TAKE ON MANAGEMENT OF A SERVICE PACKAGE.

10. FOR CANBERRA: WE VERY MUCH APPRECIATE THE RECENT
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INCREASE OF THE AUSTRALIAN AID PACKAGE IN RESPONSE TO THE UN APPEAL. WHILE THE GOA HAS ALREADY MADE SIGNIFICANT CONTRIBUTIONS OF CASH AND IN-KIND CONTRIBUTIONS, IT HAS THE CAPACITY TO OFFER A CIVIL WORKS (ROAD OR INFRASTRUCTURE) PROGRAM TO AUGMENT OTHER IN-KIND CONTRIBUTIONS. WE WOULD ENCOURAGE ANYTHING YOU COULD DO IN THIS AREA.

11. FOR VIENNA: AUSTRIA SHOULD BE STRONGLY ENCOURAGED TO MAKE CONTRIBUTIONS IN LINE WITH ITS ECONOMIC ROLE IN EUROPE. TO DATE THEY HAVE NOT MADE ANY CONTRIBUTIONS TO

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UN AGENCIES, ALTHOUGH THEY HAVE EARMARKED 900,000 FOR REFUGEES IN ZAIRE (REFTEL B). ENCOURAGE GOA (IF NOT ALREADY DECIDED TO WHOM THE FUNDS SHOULD GO) TO CONTRIBUTE THEM TO UN EFFORTS.

12. FOR BRUSSELS: THE GOB HAS TAKEN AN UNDERSTATED ROLE IN THIS CRISIS, FEARING PERHAPS ECHOES OF THEIR PAST INVOLVEMENTS. HOWEVER, HUMANITARIAN CONTRIBUTIONS, ESPECIALLY CASH, WOULD BE APPROPRIATE. THE GOB REPORTEDLY HAS USD 33 MILLION IN ADDITIONAL ASSISTANCE PENDING. ENCOURAGE THEM TO COMMIT THIS AMOUNT.

13. FOR COPENHAGEN: DENMARK SHOULD BE CAPABLE OF PROVIDING SERVICE PACKAGES, AT LEAST IN ONE GEOGRAPHIC AREA IF NOT THROUGHOUT THE WHOLE THEATER.

14. FOR OSLO: SERVICE PACKAGES WOULD BE AN APPROPRIATE ADDITIONAL CONTRIBUTION TO THE LIMITED AMOUNT OF MONEY ALREADY CONTRIBUTED TO UNHCR.

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15. FOR GENEVA: RMA MAY WISH TO INFORM UNHCR OF OUR EFFORTS SO THAT IT MAY FOLLOW UP APPROPRIATELY.

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